

## Message Text

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ORIGIN EUR-12

INFO OCT-01 IO-10 ISO-00 CU-02 ERDA-05 CIAE-00 H-02 INR-07

L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05

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S/S - MR. ORTIZ

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FM SECSTATE WASHDC

TO USMISSION NATO

AMEMBASSY BELGRADE

AMEMBASSY BERN

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY MADRID

AMEMBASSY STOCKHOLM

AMEMBASSY VIENNA

AMEMBASSY ROME

INFO ALL NATO CAPITALS

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY WARSAW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

USMISSION EC BRUSSELS

AMEMBASSY NICOSIA

AMEMBASSY VALLETTA

USMISSION USBERLIN

USMISSION GENEVA

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E.O. 11652: GDS

TAGS:PFOR, CSCE

SUBJECT: CONSULTATIONS WITH NEUTRALS ON CSCE IMPLEMENTATION

REF: SECTO 14005

ROME FOR AMBASSADOR LODGE'S OFFICE

PRAGUE FOR HARTMAN

1. NOW THAT CONSULTATIVE PROCESS HAS BEGUN IN NATO ON IMPLEMENTATION OF CSCE, WE ALSO WISH TO APPROACH CERTAIN NEUTRAL AND NON-ALIGNED CSCE PARTICIPANTS TO INDICATE OUR WILLINGNESS TO CONSULT AND EXCHANGE INFORMATION IN POST-CSCE PERIOD. ACCORDINGLY, WHILE NOT REPEAT NOT SEEKING AN URGENT MEETING, YOU SHOULD MAKE LOW-KEY PRESENTATION TO HOST GOVERNMENT DRAWING ON POINTS OUTLINED BELOW.

2. DURING CSCE STAGE II NEGOTIATIONS IN GENEVA THERE WERE MANY AREAS ON WHICH WE CONSULTED AND EXCHANGED INFORMATION INFORMALLY WITH REPRESENTATIVES OF HOST COUNTRY. THE US WISHES TO CONTINUE THIS PRACTICE IN THE POST-HELSINKI PERIOD AS WE LOOK AHEAD TO 1977 FOLLOW-UP MEETINGS IN BELGRADE. SINCE HELSINKI, US HAS STRESSED

THAT PROOF OF CSCE LIES IN IMPLEMENTATION, AND THAT OUR PEOPLES WILL BE WATCHING THE PROGRESS WE MAKE. IT IS THUS IMPORTANT TO BUILD UP A BODY OF INFORMATION BASED ON EXPERIENCE OF ALL CSCE PARTICIPANTS IN ORDER TO ASSESS THE WORTH OF THE CSCE RESULTS. WE BELIEVE US EFFORTS AND EXPERIENCES IN CSCE COMPLIANCE MAY BE OF INTEREST TO HOST COUNTRY AND WE WILL BE INTERESTED IN LEARNING OF THEIR EFFORTS AND EXPERIENCES. WE ENVISAGE OCCASIONAL INFORMAL WORKING LEVEL CONSULTATIONS THAT WOULD TAKE PLACE DEPENDING ON DEVELOPMENTS.  
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3. AS TO US EXPERIENCE SINCE SIGNING OF THE FINAL ACT, WE HAVE TAKEN ACTIONS IN CONTEXT OF CSCE ON BILATERAL BASIS, AND MORE ARE PLANNED. (NOTE: YOUR DISCUSSION OF APPROACHES MADE TO SOVIETS SHOULD BE PHRASED IN POSITIVE TERMS ALONG LINES PARA 4, REFTEL).

A. WE HAVE WORKED OUT WITH SOVIETS RECIPROCAL

ISSUANCE OF MULTIPLE ENTRY-EXIT VISAS FOR AMERICAN JOURNALISTS ACCREDITED TO USSR AND MULTIPLE ENTRY VISAS FOR SOVIET NEWSMEN ACCREDITED TO US. THIS ISSUE WAS RESOLVED BY AN EXCHANGE OF NOTES PROVIDING FOR ISSUANCE OF SUCH VISAS VALID FOR ONE YEAR.

B. WE APPROACHED THE SOVIETS ON QUESTION OF DIVIDED FAMILIES IN CONTEXT OF PERIODIC PRESENTATION OF OUR REPRESENTATION LIST OF US-INTEREST CASES. SINCE THE SIGNING OF THE FINAL ACT, SEVERAL OF THESE CASES HAVE BEEN FAVORABLY RESOLVED, BUT WE WILL NEED MORE TIME TO JUDGE SOVIET INTENTIONS. WE HAVE ALSO RAISED DIVIDED FAMILIES WITH THE BULGARIANS AND HUNGARIANS IN CONTEXT OF CSCE.

C. ON QUESTION RAISED BY SOVIETS OF WHETHER SOME SORT OF IMPLEMENTING BILATERAL ARRANGEMENTS ARE NECESSARY TO ENACT BASKET III PROVISIONS ON HUMAN CONTACTS AND INFORMATION, WE ARE POINTING OUT IN OUR APPROACHES THAT WITH SOME EXCEPTIONS (MULTIPLE VISAS FOR ACCREDITED JOURNALISTS IS ONE OF THESE) CSCE PROVISIONS ON HUMAN CONTACTS AND INFORMATION STAND ON THEIR OWN AND FURTHER NEGOTIATION OR IMPLEMENTING ARRANGEMENTS ARE UNNECESSARY.

4. WE HAVE ALSO TAKEN ACTIONS UNDER CONFIDENCE-BUILDING MEASURES OF FINAL ACT.

A. US HAS NOTIFIED THREE NATO MANEUVERS IN WHICH US TROOPS PARTICIPATED WITH ALLIED UNITS. TWO OF THESE EXERCISES WERE ABOVE 25,000 TROOP THRESHOLD THUS QUALIFYING AS "MAJOR" MANEUVERS UNDER TERMS OF THE FINAL ACT; ONE WAS BELOW THIS LEVEL AND WAS NOTIFIED CONFIDENTIAL

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VOLUNTARILY. (US SENT TWO NOTES NOTIFYING THREE MANEUVERS. FIRST NOTIFIED "GROSSE ROCHADE" MAJOR MANEUVER; SECOND NOTIFIED MAJOR MANEUVER "CERTAIN TREK", AS WELL AS "STRAFFE ZUEGEL" MANEUVER WHICH WAS BELOW THRESHOLD.) ADDITIONALLY, TURKEY VOLUNTARILY NOTIFIED A MANEUVER ("DEEP EXPRESS") IN WHICH US ELEMENTS PARTICIPATED.

B. FRG, ON BEHALF OF CANADA AND US, EXTENDED FIRST INVITATIONS UNDER TERMS OF CSCE TO ALL PARTICIPANT STATES TO SEND OBSERVERS TO ONE OF MAJOR MANEUVERS NOTIFIED.

C. WARSAW PACT STATES HAVE CHOSEN NOT TO SEND OBSERVERS. SOVIET MEDIA HAVE CHARGED THAT NATO

MANEUVERS NOTIFIED UNDER TERMS OF CSCE ARE NOT IN TUNE WITH ATMOSPHERE OF DETENTE FOLLOWING ON HELSINKI SUMMIT.

5. AS TO MULTILATERAL IMPLEMENTATION OF CSCE RESULTS, OUR PLANS ARE IN FORMATIVE STAGE. WE ARE STUDYING QUESTION OF IMPLEMENTATION ROLES SPECIFIED BY FINAL ACT FOR INTERNATIONAL FORA SUCH AS ECE AND UNESCO, AND WE NOTE THAT WORK HAS BEGUN WITHIN THOSE ORGANIZATIONS TO IDENTIFY ITEMS IN THE FINAL ACT FOR POSSIBLE IMPLEMENTATION. WE WOULD BE INTERESTED IN HOST GOVERNMENT'S VIEWS ON CSCE IMPLEMENTATION IN INTERNATIONAL FORA.

6. FOR NATO: YOU SHOULD INFORM ALLIES IN POLADS THAT, IN VIEW OF HIGH INTEREST OF NEUTRALS IN CSCE, WE ARE MAKING APPROACHES OUTLINED ABOVE IN ORDER TO KEEP NEUTRALS INFORMED OF OUR ACTIVITIES AND TO ENCOURAGE THEM TO DO THE SAME. ALLIES MAY ALSO WISH TO MAINTAIN CONTACT WITH NEUTRALS ON THEIR IMPLEMENTATION EFFORTS.

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